



6560-50-P

## ENVIRONMENTAL PROTECTION AGENCY

### 48 CFR Part 1552

[EPA-HQ-OARM-2013-0523; FRL- 9926-75-OARM]

#### Environmental Protection Agency Acquisition Regulation (EPAAR); Describing Agency Needs

**AGENCY:** Environmental Protection Agency (EPA).

**ACTION:** Direct final rule.

**SUMMARY:** The Environmental Protection Agency (EPA) is issuing a direct final rule to address administrative and minor non-substantive changes in four clauses. The direct final rule updates “Monthly Progress Reports”, “Working Files”, “Final Reports”, and “Management Consulting Services”. EPA does not anticipate any adverse comments.

**DATES:** This rule is effective on **[Insert date 60 days after date of publication in the Federal Register]** without further notice, unless adverse comment is received **[Insert date 30 days after date of publication in the Federal Register]**. If adverse comment is received, the EPA will publish a timely withdrawal of the rule in the Federal Register.

**ADDRESSES:** Submit your comments, identified by Docket ID No. **EPA-HQ-OARM-2013-0523** by one of the following methods:

- [www.regulations.gov](http://www.regulations.gov): Follow the on-line instructions for submitting comments.
- Email: [docket.oei@epa.gov](mailto:docket.oei@epa.gov)
- Fax: (202) 566-1753
- Mail: **EPA-HQ-OARM-2013-0523**, OEI Docket, Environmental Protection Agency, 2822T, 1200 Pennsylvania Ave., NW., Washington, DC 20460. Please

include a total of three (3) copies.

- Hand Delivery: EPA Docket Center-Attention OEI Docket, EPA West, Room B102, 1301 Constitution Ave., NW, Washington DC 20004. Such deliveries are only accepted during the Docket's normal hours of operation, and special arrangements should be made for deliveries of boxed information.

*Instructions:* Direct your comments to Docket ID No. **EPA-HQ-OARM-2013-0523**. EPA's policy is that all comments received will be included in the public docket without change and may be made available online at <http://www.regulations.gov>, including any personal information provided, unless the comment includes information claimed to be Confidential Business Information (CBI) or other information whose disclosure is restricted by statute. Do not submit information that you consider to be CBI or otherwise protected through <http://www.regulations.gov> or e-mail. The <http://www.regulations.gov> website is an "anonymous access" system, which means EPA will not know your identity or contact information unless you provide it in the body of your comment. If you send an e-mail comment directly to EPA without going through <http://www.regulations.gov> your e-mail address will be automatically captured and included as part of the comment that is placed in the public docket and made available on the Internet. If you submit an electronic comment, EPA recommends that you include your name and other contact information in the body of your comment and with any disk or CD-ROM you submit. If EPA cannot read your comment due to technical difficulties and cannot contact you for clarification, EPA may not be able to consider your comment. Electronic files should avoid the use of special characters, any form of encryption, and be free of any defects or viruses. For additional information about EPA's public docket visit the EPA Docket Center homepage at <http://www.epa.gov/epahome/dockets.htm>.

*Docket:* All documents in the docket are listed in the <http://www.regulations.gov> index.

Although listed in the index, some information is not publicly available, e.g., CBI or other information whose disclosure is restricted by statute. Certain other material, such as copyrighted material, will be publicly available only in hard copy. Publicly available docket materials are available either electronically in <http://www.regulations.gov> or in hard copy at the Government Property-Contract Property Administration Docket, EPA/DC, EPA West, Room 3334, 1301 Constitution Ave., NW, Washington, DC. The Public Reading Room is open from 8:30 a.m. to 4:30 p.m., Monday through Friday, excluding legal holidays. The telephone number for the Public Reading Room is (202) 566-1744 and the telephone number for the EPA Docket Center is (202) 566-1752. This Docket Facility is open from 8:30 a.m. to 4:30 p.m. Monday through Friday, excluding legal holidays.

**FOR FURTHER INFORMATION CONTACT:** Holly Hubbell, Policy, Training, and Oversight Division, Acquisition Policy and Training Service Center (3802R), Environmental Protection Agency, 1200 Pennsylvania Ave., NW, Washington, DC 20460; telephone number: 202-564-1091; email address: [hubbell.holly@epa.gov](mailto:hubbell.holly@epa.gov).

## **SUPPLEMENTARY INFORMATION:**

### **General Information**

1. Do not submit Classified Business Information (CBI) to EPA website <http://www.regulations.gov> or e-mail. Clearly mark the part or all of the information that you claim to be CBI. For CBI information in a disk or CD-ROM that you mail to EPA, mark the outside of the disk or CD-ROM as CBI, and then identify electronically within the disk or CD-ROM the specific information that is claimed as CBI. In addition to one complete version of the comment that includes information claimed as CBI, a copy of the comment that does not contain the information claimed as CBI must be submitted for inclusion in the public docket.

Information so marked will not be disclosed except in accordance with procedures set forth in 40

CFR Part 2.

2. Tips for Preparing Your Comments. When submitting comments, remember to:

- Identify the rulemaking by docket number and other identifying information (subject heading, Federal Register date and page number).
- Follow directions -The Agency may ask you to respond to specific questions or organize comments by referencing a Code of Federal Regulations (CFR) Part or section number.
- Explain why you agree or disagree, suggest alternatives, and substitute language for your requested changes.
- Describe any assumptions and provide any technical information and/or data that you used.
- If you estimate potential costs or burdens, explain how you arrived at your estimate in sufficient detail to allow for it to be reproduced.
- Provide specific examples to illustrate your concerns, and suggest alternatives.
- Explain your views as clearly as possible, avoiding the use of profanity or personal threats.

3. Make sure to submit your comments by the comment period deadline identified.

## **I. Background**

The EPA is revising EPAAR 1552.211-72, Monthly Progress Report, and 1552.211-77, Final Reports, to incorporate existing class deviations. Additionally, 1552.211-77 is updated to allow and clarify the electronic submission of final reports and, as such, should ease the administrative burden on Agency contractors. The revision of 1552.211-75, Working Files, changes a minor word in the clause and 1552.211-78, Management Consulting Services, changes the title of the clause to be consistent with the title of the prescription Advisory and Assistance

Services. The final rule published in the Federal Register at 61 FR 57339, November 6, 1996, was intended to change the title of this EPAAR clause from “Management Consulting Services” to “Advisory and Assistance Services”, as well as the prescription title. However, execution of the FEDERAL REGISTER resulted in the change being applied to the title of the prescription only, which was in error.

## **II. Final Rule**

This final rule makes the following changes:

1. Revises EPAAR 1552.211-72 to incorporate an existing class deviation.
2. Revises EPAAR 1552.211-75 to change the word “its” to “the contractor’s”.
3. Revises EPAAR 1552.211-77 to incorporate an existing class deviation and update to allow and add the instructions for the electronic submission of final reports.
4. Revises EPAAR 1552.211-78 to change the title of the clause from “Management Consulting Services” to “Advisory and Assistance Services” to be consistent with the title of the prescription.

### **Statutory and Executive Order Reviews:**

A. *Executive Order 12866: Regulatory Planning and Review and Executive Order 13563: Improving Regulation and Regulatory Review*

This action is not a “significant regulatory action” under the terms of Executive Order (EO) 12866 (58 FR 51735, October 4, 1993) and is therefore not subject to review under the EO 12866 and 13563 (76 FR 3821, January 21, 2011).

B. *Paperwork Reduction Act*

This action does not impose an information collection burden under the provisions of the Paperwork Reduction Act, 44 U.S.C. 3501 et seq. Burden is defined at 5 CFR 1320.3(b).

C. *Regulatory Flexibility Act (RFA), as amended by the Small Business Regulatory*

*Enforcement Fairness Act of 1996 (SBREFA), 5 U.S.C. 601 et. seq.*

The RFA generally requires an agency to prepare a regulatory flexibility analysis of any rule subject to notice and comment rulemaking requirements under the Administrative Procedure Act or any other statute; unless the agency certifies that the rule will not have a significant economic impact on a substantial number of small entities. Small entities include small businesses, small organizations, and small governmental jurisdictions. For purposes of assessing the impact of this final rule on small entities, “small entity” is defined as: (1) A small business that meets the definition of a small business found in the Small Business Act and codified at 13 CFR 121.201; (2) a small governmental jurisdiction that is a government of a city, county, town, school district or special district with a population of less than 50,000; or (3) a small organization that is any not-for-profit enterprise which is independently owned and operated and is not dominant in its field. After considering the economic impacts of this rule on small entities, I certify that this action will not have a significant economic impact on a substantial number of small entities. In determining whether a rule has a significant economic impact on a substantial number of small entities, the impact of concern is any significant adverse economic impact on small entities, because the primary purpose of the regulatory flexibility analyses is to identify and address regulatory alternatives “which minimize any significant economic impact of the proposed rule on small entities” 5 U.S.C. 503 and 604. Thus, an agency may certify that a rule will not have a significant economic impact on a substantial number of small entities if the rule relieves regulatory burden, or otherwise has a positive economic effect on all of the small entities subject to the rule. This action revises current EPAAR clauses and will not have a significant economic impact on substantial number of small entities. We continue to be interested in the potential impacts of the rule on small entities and welcome comments on issues related to such impacts.

D. *Unfunded Mandates Reform Act*

This action contains no federal mandates under the provisions of Title II of the Unfunded Mandates Reform Act of 1995 (UMRA), 2 U.S.C. 1531-1538 for State, local, and tribal governments or the private sector. The action imposes no enforceable duty on any State, local or tribal governments or the private sector. Therefore, this action is not subject to the requirements of Sections 202 or 205 of the UMRA. This action is also not subject to the requirements of section 203 of UMRA because it contains no regulatory requirements that might significantly or uniquely affect small governments.

E. *Executive Order 13132: Federalism*

This action does not have federalism implications. It will not have substantial direct effects on the States, on the relationship between the national government and the States, or on the distribution of power and responsibilities among the various levels of government, as specified in Executive Order 13132. Thus, Executive Order 13132 does not apply to this action. In the spirit of Executive Order 13132, and consistent with EPA policy to promote communications between EPA and State and local governments, EPA specifically solicits comment on this action from State and local officials.

F. *Executive Order 13175: Consultation and Coordination With Indian Tribal Governments*

This action does not have tribal implications, as specified in Executive Order 13175 (65 FR 67249, November 9, 2000). Thus, Executive Order 13175 does not apply to this action.

G. *Executive Order 13045: Protection of Children From Environmental Health and Safety Risks*

Executive Order 13045, entitled “Protection of Children from Environmental Health and Safety Risks” (62 FR 19885, April 23, 1997), applies to any rule that: (1) is determined to be

economically significant as defined under EO 12886, and (2) concerns an environmental health or safety risk that may have a proportionate effect on children. This rule is not subject to EO 13045 because it does not establish an environmental standard intended to mitigate health or safety risks.

H. *Executive Order 13211: Actions that Significantly Affect Energy Supply, Distribution, or Use*

This action is not subject to Executive Order 13211 (66 FR 28335 (May 22, 2001)), because it is not a significant regulatory action under Executive Order 12866.

I. *National Technology Transfer and Advancement Act of 1995 (NTTAA)*

Section 12(d) of the National Technology Transfer and Advancement Act of 1995 (“NTTAA”), Public Law No. 104-113, 12(d) (15 U.S.C. 272 note) directs EPA to use voluntary consensus standards in its regulatory activities unless to do so would be inconsistent with applicable law or otherwise impractical. Voluntary consensus standards are technical standards (e.g., materials specifications, test methods, sampling procedures and business practices) that are developed or adopted by voluntary consensus standards bodies. NTTAA directs EPA to provide Congress, through OMB, explanations when the Agency decides not to use available and applicable voluntary consensus standards. This action does not involve technical standards. Therefore, EPA is not considering the use of any voluntary consensus standards.

J. *Executive Order 12898: Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations*

Executive Order 12898 (59 FR 7629 (February 16, 1994)) establishes federal executive policy on environmental justice. Its main provision directs federal agencies, to the greatest extent practicable and permitted by law, to make environmental justice part of their mission by



identifying and addressing, as appropriate, disproportionately high and adverse human health or environmental effects of their programs, policies, and activities on minority populations and low-income populations in the United States. EPA has determined that this final rule will not have disproportionately high and adverse human health or environmental effects on minority or low-income populations because it does not affect the level of protection provided to human health or the environment in the general public.

K. *Congressional Review Act*

The Congressional Review Act, 5 U.S.C. 801 et seq., as added by the Small Business Regulatory Enforcement Fairness Act of 1996, generally provides that before a rule may take effect, the Agency promulgating the rule must submit a rule report, which includes a copy of the rule, to each House of the Congress and to the Comptroller General of the United States. Section 804 exempts from section 801 the following types of rules (1) rules of particular applicability; (2) rules relating to agency management or personnel; and (3) rules of Agency organization, procedure, or practice that do not substantially affect the rights or obligations of non-agency parties. 5 U.S.C. 804(3). EPA is not required to submit a rule report regarding this action under section 801 because this is a rule of agency organization, procedure, or practice that does not substantially affect the rights or obligations of non-agency parties.

**List of Subjects in 48 CFR Part 1552**

Environmental protection, Government procurement, Reporting and recordkeeping requirements.

Dated: May 14, 2015.

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John R. Bashista,

Director, Office of Acquisition Management.

For the reasons stated in the preamble, Chapter 15 of Title 48 Code of Federal Regulations, part

1552 is amended as set forth below:

**PART 1552—SOLICITATION PROVISIONS AND CONTRACT CLAUSES**

1. The authority citation for part 1552 continues to read as follows:

**Authority:** 5 U.S.C. 301; Sec. 205(c), 63 Stat. 390, as amended, 40 U.S.C. 486(c); and 41 U.S.C. 418b.

2. Amend 1552.211-72 by:

a. Removing from paragraph (c) the text “subcontractor/consultant” and adding in its place “subcontractor”;

b. Revising paragraphs (d)(3)(ii) and (iii), and (d)(6); and

c. Revising paragraphs (e)(3)(ii) and (iii), and (e)(5).

The revisions read as follows:

**1552.211-72 Monthly progress report.**

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(d) \* \* \*

(3) \* \* \*

(ii) For the current reporting period display the expended direct labor hours (by EPA contract labor category), and the total loaded direct labor costs.

(iii) For the cumulative contract period display: the negotiated and expended direct labor hours (by EPA labor category) and the total loaded direct labor costs.

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(6) Average total cost per labor hour. For the current contract period, compare the actual cost per hour to date with the average total cost per hour of the approved work plans.

(e) \* \* \*

(3) \* \* \*

(ii) For the current reporting period display the expended direct labor hours (by EPA contract labor category), and the total loaded direct labor hours.

(iii) For the cumulative reporting period and the cumulative contract period display: the negotiated and expended direct labor hours (by EPA labor hour category) and the loaded direct labor rate.

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(5) Average total cost labor hour. For the current contract period, compare the actual total cost per hour to date with the average total cost per hour of the approved workplans.

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#### **1552.211-75 [Amended]**

3. Amend 1552.211-75 by removing the text “its” and adding “the contractor’s” in its place.

4. Amend 1552.211-77 by revising the first sentence in paragraph (a), and adding paragraph (c) to read as follows:

#### **1552.211-77 Final reports.**

\* \* \* \* \*

(a) “Draft Report” The Contractor shall submit a copy of the draft final report on or before \_\_\_\_ (date) \_\_\_\_ to the Contracting Officer’s Representative and Contracting Officer in electronic format, unless specified otherwise by the Government. \* \* \*

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(c) The electronic format of the draft and final report shall be in accordance with the current EPA policy and procedures.

(End of clause)

**1552.211-78 [Amended]**

5. Amend 1552.211-78 by:

- a. Revising the section heading;
- b. In the introductory text, by removing “management consulting services” and adding “advisory and assistance services” in its place; and
- c. Revising the clause heading.

The revisions read as follows:

**1552.211-78 Advisory and assistance services.**

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ADVISORY AND ASSISTANCE SERVICES (JUL 2015)

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[FR Doc. 2015-12660 Filed: 5/22/2015 08:45 am; Publication Date: 5/26/2015]